Aug 1964

COMMERCIAL FISHERIES REVIEW

# FEDERAL



Durtment of Commerce

IBNU OF THE CENSUS

IE NOMIC CENSUS OF COMMERCIAL IE ING INDUSTRY PLANNED:

census covering the economic status of the hommercial fishing industry in 1963 is poned by the Bureau of the Census of the UD Department of Commerce. Collection pos and questionnaires are being developed in lose cooperation with the Bureau of Commercial Fisheries of the U. S. Department one Interior.

census of commercial fisheries was last cucted by the U. S. Bureau of the Census iL108. Since that time, commercial fishery stics have been compiled mainly by the cand Wildlife Service of the Department commercial fishery sheries of the Department of Commerce. Anal statistical digests are published by ttp://ish and Wildlife Service.

entative plans for the 1963 economic ceninclude the collection of data on number location of commercial fishing establishis, number of employees by months, annual poll, receipts for landed catch, other busireceipts, and number of boats and vessels receipts, and number of boats and vessels ze. Mailing lists will be assembled with "tooperation of the Social Security Adminlation and the Internal Revenue Service.

he mail canvass, which will cover estabinents with one or more employees, will pplemented by a 50-percent sample of ine tax returns for commercial fisherwith no employees. The "no employee" Ap is believed to account for a substanportion of the annual value of fishery Fucts.

The basic reporting unit in an economic ous is the establishment as defined in the Standard Industrial Classification Manuthe Bureau of the Census. The mobility Commercial fishing operations suggests problems may be encountered in defining establishments, particularly for multipleoperation companies. It is anticipated that a discussion of such problems with representative companies, as well as a protest of the data items, will be among the necessary steps preliminary to the actual canvass. (Statistical Reporter, Bureau of the Budget, February 1964.)



Department of Health,

## Education, and Welfare

FOOD AND DRUG ADMINISTRATION

AMENDMENT REQUESTED IN STANDARD OF IDENTITY FOR CANNED TUNA:

Notice was given in the Federal Register, February 6, 1964, that a petition has been filed with the U. S. Food and Drug Administration proposing that the standard of identity for canned tuna (21 CFR 37.1) be amended to list sodium acid pyrophosphate in a quantity not to exceed 0.15-gram per ounce netweight of the canned tuna as an optional ingredient for inhibiting the development of struvite crystals in the food. The petition proposes that the paragraph of the standard in which optional ingredients are designated for label declaration be amended to provide that when sodium acid pyrophosphate is added the label shall bear the statement "pyrophosphate added" or "with added pyrophosphate.

All interested persons were invited to submit their views in writing regarding the proposal by March 7, 1964.

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PUBLIC HEARING ON STANDARDS OF IDEN-TITY FOR FROZEN RAW BREADED SHRIMP

As previously announced, a public hearing on proposed standards for "frozen raw breaded shrimp" and "frozen raw lightly breaded shrimp" was held by the U. S. Food and Drug Administration. The hearing began on February 17, 1964, in Washington, D. C.

Persons having expert knowledge of what consumers may expect in commercialbreaded shrimp products were urged to participate. Note: See Commercial Fisheries Review, February 1964 p. 88.



## Interstate Commerce Commission

CHARGE FOR LESS-THAN-CARLOAD SHIPMENTS APPROVED:

The U. S. Interstate Commerce Commission voted not to suspend or investigate the railway express tariffs providing for an additional charge of 25 cents per shipment on all less-than-carload shipments of one or more packages. The increase became effective January 27, 1964. (National Fisheries Institute Flashes, February 7, 1964.)



## Small Business Administration

ASSISTANCE FOR ECONOMIC INJURY SUFFERED BY GREAT LAKES FISHERY FIRMS:

Notice (Declaration No. 1) was published in the Federal Register (page 2713), February 26, 1964, that the U. S. Small Business Administration will receive applications for disaster assistance from small business concerns which have suffered substantial economic injury as a result of the drastic reduction in consumption of smoked fishery products from the Great Lakes area.

Financial assistance, if found to be necessary or appropriate, will be extended to small business concerns determined by the Small Business Administration to have suffered substantial economic injury. No applications under this Declaration shall be accepted subsequent to August 31, 1964.

The notice as it appeared in the <u>Federal</u> Register follows:

# SMALL BUSINESS ADMINISTRA-Tion

[Declaration No. 1] SMOKED FISH FROM GREAT LAKES AREA

#### Diseased Products Disaster

Whereas, many small business firms are engaged in catching, processing and selling fish from the Great Lakes area; and

Whereas, the Food and Drug Administration on October 25, 1963, issued a statement warning the public of botulism in smoked fish from the Great Lakes area; and this warning was followed by a drastic reduction in consumption resulting in substantial economic injury to the Great Lakes fishing industry and to processors, distributors and retailers of smoked fish from the Great Lakes area; and

Whereas, the cause of the botulism was not known;

Now, therefore, as Administrator of the Small Business Administration, I hereby declare that the foregoing circumstances constitute a disaster within the meaning of section 7(b) (4) (Pub. Law 88-264) of the Small Business Act, as amended. Applications for disaster assistance will be received from small business concerns which have suffered substantial economic injury as a result thereof. Financial assistance, if found to be necessary or appropriate, will be extended to small business concerns determined by Small Business Administration to have suffered substantial economic injury as a result of this disaster. No applications under this Declaration shall be accepted subsequent to August 31, 1964.

> EUGENE P. FOLEY, Administrator.

#### FEBRUARY 6, 1964.



### Jepartment of the Treasury

BUREAU OF CUSTOMS

#### GROUNDFISH FILLET IMPORT TARIFF-RATE QUOTA FOR 1964:

The reduced-tariff-rate import quota on fresh and fre groundfish (cod, haddock, hake, pollock, cusk, and ocean per fillets and steaks for calendar year 1964 is 24,861,670 poun the Bureau of Customs announced in the February 6, 1964 <u>Federal Register</u>. Divided into quarterly quotas this mea that 6,215,418 pounds of groundfish fillets and steaks dur each quarter of 1964 may be imported at the 1-7/8 centsper-pound rate of duty and any imports over the quarterl, quota will be dutiable at the rate of 2-1/2 cents a pound.

The reduced-rate import quota for 1964 is 0.3 percent less than the 1963 quota of 24,874,871 pounds. From 1951 to 1960 the quantity of fresh and frozen groundfish fillets permitted to enter the United States at the reduced rate of duty of 1-7/8 cents a pound had increased 24,7 percent, bu in 1961 the trend was reversed significantly for the first time because in 1960 frozen fish fillet blocks with bits and pieces were no longer dutiable under the Tariff category C "frozen groundfish fillets." A further decline took place i 1963 and in 1964 the quota is only slightly lower than the previous year.

Average aggregate apparent annual consumption in the United States of fresh and frozen groundfish fillets and steaks (including the fillet blocks and slabs used in the mat

																			14									Quota
																												1,000 Lbs.
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	1	1	Ĵ	Ĵ																								24,875
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	Ĵ.	Ĵ	0	0						0																		32,601
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	1			0			1	1	0																			36,920
•	•	•	•						Ū.			0																35,892
•	•	•	•	•	1		1	0	0			0			1	-	-											37,376
•	•	1	•	•			1					5																35,197
•	•	*	•	•	•	•	•	•										0	1		0		-					35,433
•	•	•	•	•	•	*	•	•	*	*	•	•	•	•	•	•	•	•	•	•	1	1	1	*	1	1	•	33,950

Use of fish sticks, but excluding fish blocks since Sepper 15, 1959, and blocks of fish bits) for the three years (=63) preceding 1964 was 165,744,467 pounds, calculated icordance with headnote 1, Part 3A, Schedule 1, under #110.50, of the Tariff Schedules of the United States. b was far below the consumption of 217,337,633 pounds #58-60 and 243,554,480 pounds for 1957-59.

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#### PORTS OF "HERRING SALAD" TIABLE AT 20 PERCENT VALOREM:

Herring salad"--a product consisting fickled herring, mayonnaise, pickles, cars, onions, celery, and peas--has been sified by the U. S. Bureau of Customs fer the provision for "Edible preparations, specially provided for. . .: Other (dutie at 20 percent ad valorem), item 182.91, iff Schedules of the United States. The ision was contained in a Bureau of Cuss letter dated December 26, 1963. (Treas-Decisions, vol. 99, no. 3, January 16, 1964.)

# hty-Eighth Congress

# cond Session)

Public bills and resolutions which may ditly or indirectly affect the fisheries and

ied industries are reported on. Introduction, refferal committees, pertinent legative actions by the House d Senate, as well as signare into law or other final sposition are covered.



<u>COMMERCIAL FISHERIES FUND</u>: On March 3-4, 4, the Subcommittee on Fisheries and Wildlife of House Committee on Merchant Marine and Fisheries held a hearing on S. 627, and related bills, to promote State commercial fisheries research and development projects. Testimony was received from Senator Hart; Congressman Rivers of Alaska; Congressman St. Onge; Congressman Bennett; the Director of the Bureau of Commercial Fisheries; and public witnesses. The statement presented to the Subcommittee on H. R. <u>7710</u> (identical to S. 627) by Congressman St. Onge was inserted by him in the Congressional Record (Appendix pages A1112-1113), Mar. 4, 1964. The statement by Congressman Bennett describing the Great Lakes fisheries and their need for assistance was inserted by him in the Congressional Record. (Appendix pages A1139-1140), March 5, 1964.

On March 16, 1964, the House received a memorial of the Legislature of the State of Alaska, memorializing the President and the Congress of the United States to take favorable action on S. 627.

<u>CONSERVATION OF MARINE FISHERIES RE-</u> <u>SOURCES</u>: The House Committee on Merchant Marine and Fisheries held hearings on February 20, 25, and 26, 1964, on S. 1988, and related bills, to prohibit fishing in the territorial waters of the United States and in certain other areas by persons other than, nationals or inhabitants of the United States. Testimony was received from Congressman Rivers of Alaska; the Special Assistant for Fisheries and Wildlife of the Department of State; the Director of the Bureau of Commercial Fisheries; the Commandant of the Coast Guard; and public witnesses.

Also introduced in the House were H. R. 10028 (Wilson) on Feb. 19, 1964 and H. R. 10040 (Hagen) on Feb. 20, 1964; both similar to S. 1988; referred to the Committee on Merchant Marine and Fisheries. A statement by Congressman Wilson discussing the need for such legislation appeared in the Feb. 19, 1964, <u>Congressional Record</u> (page 3053).

Senator Gruening inserted in the Feb. 25, 1964, <u>Congressional Record</u> (pages 3340-3342), a statement by Senator Bartlett before the House Committee on Merchant Marine and Fisheries on Feb. 19, 1964, concerning the need for <u>S. 1988</u>. In the statement, Senator Bartlett also supported the establishment of a 12-mile tisheries limit.

The Senate Committee on Commerce met in executive session on March 3, 1964, to discuss certain problems relating to the Continental Shelf and territorial sea with officials of the Department of State, the Coast Guard, and the Bureau of Commercial Fisheries, Department of the Interior.

FISHERMEN'S FINANCIAL AID FOR ECONOMIC DISLOCATION: H. R. 10087 (Cederberg) introduced in House Feb. 25, 1964, to authorize the Secretary of the Interior to make payments to reestablish the purchasing power of American fishermen suffering temporary economic dislocation; referred to the Committee on Merchant Marine and Fisheries.

FISHERY CONSERVATION IN ALASKA: On March 12, 1964, Senator Gruening inserted in the Congressional Record (pages 4873-4874), a resolution of the Alaska State Legislature, relating to the fishery conservation and propagation contributions of the U. S. Army in Alaska.

FOOD-FOR-PEACE, AND FISH: On February 27, 1964, the Subcommittee on Foreign Agricultural Operations of the House Committee on Agriculture held a hearing on the implementation of the amendment made to the Mutual Security Act (P. L. 88-205) which makes fish eligible for export under P. L. 480 (83d Cong.) Testimony was received from Congressmen Tupper and McIntire; and public witnesses.

IMPORT COMMODITY LABELING: On March 4, 1964, during Senate consideration of H. R. 6196, a bill to encourage increased cotton consumption, maintain income of cotton producers, and provide research programs to lower production costs, Senator Miller submitted an amendment (No. 463) to the bill and stated, "this amendment is designed to require the labeling of imported meat, poultry, and fish, or any products therefrom, so that the purchaser, whether the wholesaler or the consumer, will know that such items have been imported into the United States or have not been produced in the United States." (Congressional Record, page 4217, Mar. 4, 1964.) On March 6, 1964, by a vote of 34 yeas to 55 nays, the Senate rejected Senator Miller's Amendment (as modified by acceptance of Senator Magnuson's Amendment thereto to include imported lumber).

INDIAN FISHING RIGHTS: On March 3, 1964, Congressman Westland addressed the House on the subject of Indian fishing rights in Washington State (<u>Congres</u>sional Record, page 4078).

INTERIOR APPROPRIATIONS FY 1965 Department of the Interior and Related Agencies Appropriations for <u>1965</u> (Hearings before a Subcommittee of the Committee on Appropriations, House of Representatives, 88th Congress, 2nd Session), 1744 pp., printed. Contains hearings held on Department of the Interior programs and budget estimates for fiscal year 1965.

On March 13, 1964, the House Committee on Appropriations met in executive session and ordered reported favorably to the House without amendment H. R. <u>10433</u>, a bill making appropriations for the Department of the Interior and related agencies for the fiscal year ending June 30, 1965, and for other purposes. Included are funds for the Fish and Wildlife Service, its two bureaus--Commercial Fisheries and Sport Fisheries and Wildlife--and the Office of the Commissioner.

H. Rept. 1237, Department of the Interior and Related Agencies Appropriation Bill, 1965 (March 13, 1964, report from the Committee on Appropriations, House of Representatives, 88th Congress, 2nd Session, to accompany H. R. 10433), 45 pp., printed. The Committee recommended \$73,021,600 for the Fish and Wildlife Service for FY 1965, compared with budget estimates for FY 1965 of \$74,524,000 and 1964 appropriations of \$71,564,300. The Bureau of Commercial Fisheries portion for FY 1965 is \$23,587,900 (against 1965 budget estimates of \$26,495,000 and 1964 appropriations of \$23,985,900); the Bureau of Sport Fisheries and Wildlife portion for FY 1965 is \$49,008,700 (against 1965 budget estimates of \$47,636,000 and 1964 appropriations of \$47,192,400); and the amount for the Office of the Commissioner in FY 1965 is \$425,000 (against 1965 budget estimates of \$393,000 and 1964 appropriations of \$386,000).

The House by a voice vote on March 17, 1964, passed H. R. 10433.

On Feb. 27, 1964, the Senate Committee on Appropriations continued hearings on fiscal 1965 budget estimates for the Department of the Interior, and related agencies, receiving testimony from the Commissioner of the Fish and Wildlife Service, the Director of the Bureau of Commercial Fisheries, and the Director of the Bureau of of Sport Fisheries and Wildlife.

OCEANOGRAPHIC RESEARCH VESSEL INSPECTIC S. 2552 (Magnuson) introduced in Senate Feb. 26, 1964 to exempt oceanographic research vessels from thear plication of certain vessel inspection laws, and for oth purposes; referred to the Committee on Commerce. troducing the bill, Senator Magnuson spoke from the floor of the Senate (Congressional Record, page 3588 Feb. 26, 1964) stating that the bill had been prepared after consultation with the Coast Guard, and after ex tensive discussions with members of the Research V sel Operators Council, representing oceanographic in stitutions operating oceangoing vessels. Excerpts from a statement prepared by the Council in justification cl the proposed legislation were quoted by Senator Magn son, in part, as follows: "...At the present time research vessels, other than those operated as public va sels, are inspected and certificated by the Coast Guan under regulations established for merchant cargo and passenger vessels ... . The fact that research vessel are considered within the scope of merchant vessels results in a situation which is complicated and confusing ... . The mission of a research vessel is neither military nor commercial, but it is a special service which requires separate rules and regulations if the ves sel is to be the effective instrument demanded by the substantial national investment in the marine sciences Senator Magnuson emphasized that the bill was not intended to alter safety regulations.

H. R. 10441 (Keith) introduced in House March 16, 1964, similar to S. 2552; referred to the Committee or Merchant Marine and Fisheries.

OCEANOGRAPHY: Senator Bartlett spoke from the floor of the Senate on Feb. 21, 1964, describing oceano graphic work of the U. S. Coast Guard Cutter Northwini in the fall of 1963 during a cruise which extended into the East Siberian Sea and the Laptev Sea (Congressional Record, page 3202, Feb. 21, 1964).

Two newspaper articles describing some of the potential benefits from oceanographic research were inserted by Congressman King in the March 3, 1964, <u>Con-</u> <u>gressional Record</u> (Appendix pages A1057-1058).

A paper titled "Oceanic Research and Public Policy delivered to the Governor's conference on "California and the World Oceans" in Los Angeles, Calif., Jan. 31 1964, by a technical assistant to the Director, Office of Science and Technology, Office of the President, was in serted by Congressman Miller in the March 5, 1964, <u>Congressional Record</u> (Appendix pages A1132-1136). Included is a statement of the national oceanographic plan budget by actual Federal expenditures (by Agency) in fiscal year 1963, estimated expenditures in fiscal year 1964, and proposed expenditures in the President's budget for fiscal year 1965.

A newspaper article discussing some of the benefits which may be gained by oceanographic research was inserted by Congressman Wilson in the March 17, 1964 <u>Congressional Record</u> (Appendix page A1379).

PACIFIC ISLANDS TRUST TERRITORY DEVELOP-MENT: The Subcommittee on Territories and Insular Affairs of the Senate Committee on Interior and Insular Affairs held hearings Feb. 28, 1964, on H. R. 3198, to promote the economic and social development of the Trulerritory of the Pacific Islands, and for other purpes. The hearings were adjourned subject to call.

ISAMAQUODDY TIDAL POWER PROJECT: H. R. 1010 McIntire) and H. R. 10180 (Tupper) introduced in Fie Feb. 27, 1964, to authorize the international Passnaquoddy tidal power project, including hydroelecce power development of the upper Saint John Riiwand for other purposes; referred to Committee one jeign Affairs.

TCIDES: Interagency Coordination in Environ-Mazards (Pesticides) (Hearings before the Subcoordination and International Organizast: of the Committee on Government Operations, Unmail States Senate, 88th Congress, 1st Session), Part 1, Stp., printed. Contains hearings held May 16, 22, 231 June 4, 25, 1963, pursuant to S. Res. 27, 88th Coordss, as amended. Included are statements from Feed. officials, chemical industry representatives, am. Corr public witnesses. The exhibits introduced at three rings included several references to the effects off picides on fishery resources.

LLUTION OF SEA BY OIL TREATY AMENDMENTS Outputs 21, 1964, the Senate received Ex. Rept. No. 6, a finable report from the Committee on Foreign Relasts, on Executive C (88th Congress, 1st Session), A moments of the International Convention for the Preveen of Pollution of the Sea by Oil, 1954, adopted by a Cerence of Contracting Governments convened at Lucon on April 11, 1962.

Feb. 25, 1964, Executive C. was read for the ster time in the Senate (Congressional Record, pages 3:13:354) and ratified by a unanimous vote of 88 yeas. NM-cuse action required.

ICE-QUALITY STABILIZATION: On Feb. 19, 11.9 the Subcomittee on Quality Stabilization of the Subcomittee on Commerce concluded its hearings out 74, to amend the Federal Trade Commission Act, too mote quality and price stabilization, to define and read certain unfair methods of distribution, and to count, define, and equalize the rights of producers amendellers in the distribution of goods identified by dbiguishing brands, names, or trademarks, and for our purposes. On March 11, 1964, the bill was favorand ported, with amendment, to the full Committee by the committee on Quality Stabilization.

Hard Content of the select Committee on Gover and Research, House of Representatives, 88th Con-2nd Session), 19 pp., printed. Contains (1) an content of the select Committee on Gover and Research, House of Representatives, 88th Con-2nd Session), 19 pp., printed. Contains (1) an content of the select Committee on Gover and Session), 19 pp., printed. Contains (1) an content of the select Committee on Gover and Session), 19 pp., printed. Contains (1) an content of the select Committee on Gover and Session), 19 pp., printed. Contains (1) an content of the select Committee on Gover and Session), 19 pp., printed. Contains (1) an content of the select Committee on Gover and Session (1) of the session (1) of the select Committee on Gover and Session (1) of the session (1) of t fiscal and contractual policies and procedures; impact of government research, student assistance in higher education; interagency coordination of research and development projects; statistical review of government research and development; documentation, dissemination, and use of research and development results; manpower for research and development; and national goals and policies); (4) preliminary research and development checklist; and appendix.

TRANSPORTATION AMENDMENTS OF 1963: Transportation Act Amendments -- 1963 (Hearings before the Surface Transportation Subcommittee of the Committee on Commerce, United States Senate, 88th Congress, 1st Session), Part 1 and Part 2, 1079 pp., printed. Contains hearings held on various dates in May, June, September, and October 1963, on S. 1061, a bill to exempt certain carriers from minimum rate regulation in the transportation of bulk commodities, agricultural and fishery products, and passengers, and for other purposes; and on <u>S</u>. <u>1062</u>, a bill to provide for strengthening and improving the national transportation system, and for other purposes. Included are a letter from the President of the United States transmitting the proposed legislation; text of the proposed legislation and proposed amendments; Federal agency comments on the proposed legislation; and statements from other interested parties.

TRANSPORTATION AMENDMENTS OF 1964: H. Rept. No. 1144, Transportation Amendments of 1964 (February 18, 1964, report of the Committee on Interstate and Foreign Commerce, House of Representatives, 88th Congress, 2nd Session), 107 pp., printed. The Committee reported favorably H. R. 9903, to amend the Interstate Commerce Act and the Federal Aviation Act of 1958 so as to strengthen and improve the national transportation policy, and recommended passage of the bill. Contains purpose of the bill, what the bill does, background and need for legislation, section-by-section analysis, Presidential documents, changes in existing law, departmental reports, and the supplemental views of Representative Staggers dissenting in part with the Committee report.

WATER POLLUTION CONTROL ADMINISTRATION: On Feb. 19, 1964, the House Committee on Public Works concluded hearings on H. R. 3166, 9963, 4571, S. 649, and H. R. 6844, and related bills, to amend the Federal Water Pollution Control Act. Testimony was received from Congressmen and public witnesses. Speaking from the floor of the Senate on March 5, 1964, Senator Muskie reviewed the activities of the Advisory Commission on Intergovernmental Relations since its establishment in 1959, and announced that the Commission had filed its fifth annual report (Congressional Record, pages 4313-4315). Senator Muskie's remarks included a reference to a Commission report in 1962 which recommended some of the provisions incorporated in S. 649, a bill to establish in the Department of Health, Education, and Welfare, a Federal Water Pollution Control Administration, and for other purposes.

